Decentralization and Redistribution: A Counterfactual Scenario for Latin America^{*}

JAIME FLÓREZ-BOLAÑOS Autonomous University of Madrid MARÍA DE LA CRUZ LACALLE CALDERÓN Autonomous University of Madrid DAVID CASTELLS-QUINTANA Autonomous University of Barcelona

Abstract

This article aims to provide a comprehensive analysis of the impact of fiscal decentralization on income inequality in LATAM countries during the period 1980 – 2018. The study's central focus is exploring the counterfactual scenario by considering the absence of decentralization processes. The fundamental question target to address is: What would have been the implications for income inequality if the decentralization process had not been implemented? To address this question effectively, the analysis carefully distinguishes between federal and non-federal (decentralized) countries, adopting the methodological framework put forth by Hsiao, Ching, & Wan (2012) and Pesaran & Smith (2018) to estimate the macroeconomic impact of this policy change. The main results are the Average Treatment Effects (ATT) on the Treated (Decentralization LATAM countries) with 3.87% and 3.48% favoring decentralization public expenditure and tax revenue.

Keywords: Fiscal Decentralization, Fiscal Federalism, Redistribution, Counterfactual. *JEL Classification:* C54, E65, E69, H11, H77.

Descentralización y redistribución: Un escenario contrafactual para América Latina

Resumen

Este artículo pretende ofrecer un análisis exhaustivo del impacto de la descentralización fiscal sobre la desigualdad de ingresos en los países de LATAM durante el período 1980 - 2018. El enfoque central del estudio es explorar el escenario contrafactual considerando la ausencia de procesos de descentralización. La pregunta fundamental que se pretende abordar es: ¿Cuáles habrían sido las implicaciones para la desigualdad de ingresos si no se hubiera implementado el proceso de descentralización? Para abordar esta pregunta de manera efectiva, el análisis distingue cuidadosamente entre países federales y no federales (descentralizados), adoptando el marco metodológico planteado por Hsiao, Ching, & Wan (2012) y Pesaran & Smith (2018) para estimar el impacto macroeconómico de este cambio de política. Los principales resultados son los Efectos Medios de Tratamiento (ETP) sobre los Tratados (países LATAM Descentralización) con 3,87% y 3,48% favoreciendo la descentralización el gasto público y los ingresos fiscales.

Palabras clave: Descentralización Fiscal, Federalismo Fiscal, Redistribución, Contrafactual. *Clasificación JEL:* C54, E65, E69, H11, H77

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Motivation and Introduction

According to a recent report by ECLAC (2020), the Latin American (LATAM) region experienced a significant increase in its public debt stock, rising from 35.2% to 45.2% of GDP. Similarly, OECD countries experienced a notable increase of nearly 15 percentage points. This resulted in a public debt-to-GDP ratio of 90%. The ongoing COVID-19 pandemic has further exacerbated the trajectory of rising public debt. Against this backdrop, the traditional Keynesian approach of stimulating demand through increased public spending brings to the fore the critical analysis of subnational entities in the management of their public finances, the promotion of economic growth, and the provision of essential public goods such as health care, education, and housing. While this discussion is not new, the current circumstances underscore the heightened importance of institutional capacity to effectively allocate and manage resources, given the limited room for maneuvering of government agendas on social issues. For example, a few estimations suggest that income inequality will reach levels reminiscent of the 2008 global financial crisis. Emerging economies will face particularly severe challenges (Cugar & Narita, 2020). This highlights the importance of understanding different government systems' different forms and management mechanisms in addressing social concerns.

Within the realm of governance systems, two distinct categories emerge Federalism and Decentralization, which represent different facets of the same issue, namely the transfer of authority and responsibility from central governments to intermediate¹ and local government bodies. Fiscal federalism is closely related to fiscal decentralization. They are often considered synonymous. Decentralization involves the central government devolving powers to lower levels to improve local representation and align decision-making with community preferences². In this context, the territorial units do not have legal autonomy, the fiscal instruments remain unchanged, the collection of taxes is channeled through the central government for redistribution purposes, and additional resources authorized by the center are collected³.

Fiscal federalism⁴, on the other hand, presupposes a pre-existing distribution of powers regarding the mobilization of public revenues, where decentralization is not necessary. Federal systems provide a greater degree of autonomy than unitary state structures. Central governments assume responsibilities such as economic stabilization, income redistribution, and the provision of public goods that benefit the entire nation. On the other hand, local governments provide public goods that directly benefit residents within their jurisdictions (Musgrave & Musgrave, 1992).

The empirical literature in this field exhibits a consensus in recognizing the inherent endogeneity between economic growth and conventional indicators of decentralization. Furthermore, it has become increasingly evident that the treatment of decentralization and fiscal federalism as interchangeable concepts overlooks their fundamental distinctions. The prevailing assumption posits those greater levels of administrative autonomy result in an increased allocation of spending and taxes to territorial entities, thereby leading to favorable outcomes. However, recent studies have critically examined and questioned this assumption. Importantly, the literature

¹ Cities and municipalities. Depending of the cities size in population terms, it can also be considered an intermediate or local figure. Likewise, to generalize, reference will be made to intermediate territorial entities (ITE) and local territorial entities (LTE). ² Second generation Fiscal Federalism, McKinnon (1995 y 1997) y Weingast y Qian (1997).

³ Additionally, fiscal decentralization proposes static arrangements and definitive solutions to distribute fiscal functions and resources between levels.

⁴ "... Studies the role and interactions of governments in federal systems, with special attention to the tax collection, fiscal indebtedness, and expenditure. The operation of these systems is analyzed, and an attempt is made to offer a framework of principles to evaluate them. The study of fiscal federalism may also be relevant for the fiscal organization in decentralized regimes that are not strictly federal" (Kolling, 2010, p. 20)".

has yet to explore the nuanced impacts of decentralization and fiscal federalism, failing to adequately consider the institutional elements that play crucial roles in shaping outcomes, as highlighted by (Blume and Voigt, 2011), (Asatryan, et. al. 2015), (Martinez-Vazquez, et. al. 2016).

From the comprehensive review of the existing literature, several key elements emerge. First and foremost, it is imperative to recognize that decentralization and fiscal federalism are not universal solutions for addressing all economic or social problems. Their success hinges upon underlying institutional characteristics (Rodden, 2003). In situations marked by uncertainty, institutional weaknesses, democratic or ethnic conflicts, or ill-defined property rights, decentralization may exacerbate existing challenges (Jütting et. al., 2004).

Notably, the literature has yet to explore the differential impacts on income distribution between federal and decentralized systems. Current studies often treat both processes interchangeably, employing similar measurement approaches. However, this represents an opportunity for further investigation, as decentralization and fiscal federalism are two distinct sides of the same coin, aimed at addressing regional needs within a country while yielding differing outcomes, (Canare & Caliso, 2020), (Fornasari, Web, and Zou, 2000).

This article contributes to the ongoing discourse on fiscal decentralization in two significant ways. While extensive literature on fiscal decentralization and inequality exists, studies that measure the impact using a counterfactual scenario are scarce. Secondly, this paper adopts a methodological and empirical strategy that departs from the conventional approaches prevalent in the literature. Instead of relying on standard panel data models, instrumental variables (2SLS, 3SLS), generalized method of moments, or generalized linear regression, the article treats decentralization as a "natural experiment" and estimates a counterfactual scenario in the absence of decentralization. This methodological approach is in line with the works of Hsiao, Ching, and Wan (2012) and Pesaran and Smith (2018).

The rest of the paper is organized as follows. The first part is composed of this short introduction. The second part presents the conceptual aspects needed to shape the research problem. Next, we show short-written the differences between fiscal decentralization and federalism. The methodology and empirical analysis are presented in the fourth and fifth sections, respectively. The sixth section illustrated the results. Finally, We concluded.

Reference Framework.

The purpose of this section is to provide an overview of the differences between decentralization and federalism concepts. As will be seen, both concepts are treated as the same, but, at least from a political science perspective, they are very different.

Two issues have garnered renewed interest: income inequality and fiscal systems. The latter has perennially been a subject of concern, but the COVID-19 pandemic has accentuated profound differences in approaches. A persisting debate revolves around the relevance of implementing a wealth tax as a redistributive mechanism to mitigate the need for price interventions in factor markets (Piketty, 2015). On the front of fiscal decentralization, the pandemic has compelled governments to set aside budgetary and monetary discipline, expand debt, and resort to unconventional measures such as negative interest rates. Consequently, the scope for implementing fiscal policies has become severely constrained. Understanding the intricate interplay between inequality and fiscal decentralization assumes paramount importance in this context. Factors such as heightened dependence on government revenues, institutional instability, and conflicts, among others, can engender undesirable outcomes (Bahl, Martinez-Vazquez, & Wallace, 2002).

Advanced economies generally exhibit higher levels of fiscal decentralization compared to emerging economies (Sow & Razafimahefa, 2015, p. 9), owing to the administrative and legal autonomy granted to subnational units in federal systems. However, it is crucial to recognize that although both systems are akin in terms of measurement, i.e., the proportion of total resources allocated and/or spent by recipients and/or issuers, substantial institutional disparities necessitate consideration when assessing their effects. Predominantly works underscore that territorial autonomy engenders improved social and economic outcomes when buttressed by robust and coherent institutional frameworks that engender pertinent incentives (Shah, Thompson & Zou, 2004).

Like this, studies on decentralization can be categorized based on their rationales (Willis, Garman, & Haggard, 1999), (Eaton & Prieto, 2017), (Falleti, 2010), (Bird & Vaillancourt, 1998), (Miller, et. al., 2010), (Beramendi, 2007), (Arends, 2020), (Otero-Bahamon, 2019), variables of interest, and empirical strategies.

A synthesis of the literature review reveals that decentralization and fiscal federalism do not proffer universal solutions to economic or social problems; their efficacy hinges on the underlying institutional characteristics (Rodden, 2003). In countries beset by pervasive insecurity or institutional weakness, democratic conflicts, such as ethnic tensions, and ill-defined property rights, decentralization may exacerbate an already precarious situation (Juetting et al., 2004). In this line, some authors emphasize the need to differentiate between federalism and decentralization (Diamond, 1969; Elazar, 1976), yet the empirical literature has generally disregarded this distinction in its analyses. To close, a dearth of studies has endeavored to identify the transmission mechanisms by which government systems, including federalism and decentralized states, impact income inequality. This measurement gap can be attributed to the pragmatic assumption of their functional equivalence. Nevertheless, it is crucial to acknowledge that both processes represent two sides of the same coin, involving the delegation of powers and autonomies from the national (center) to other regions. Despite broad empirical literature about exploring the impact of decentralization, Few studies have addressed the problem in a differentiated way.

Federalism and decentralization can be understood as twin concepts. The former is a political system whereby the center and subnational units share powers and responsibilities. Subnational units can be regional states and central states (i.e. United States, Canada, Germany, Switzerland, Belgium, Austria, and Australia – As representative case studies in random asymmetric federalism). It is different when we talk about unitary states such as a nation, a state, or a legal system, in which there is a single order of government in the whole country without autonomous regional states (i.e. France)⁵.

On the other hand, decentralization may be seen as a stage within federalism; in fact, the empirical literature considers it so. It shares a certain degree of responsibility in the intermediate and lower subnational units, without having the complete autonomy that occurs in federalism (Even the names of the subnational units can be different. For example, Canada has provinces, and the United States has its states, Switzerland has the cantons, Germany has the Lander – federated states).

After the cold war, federalism and decentralization have emerged as ways to improve democracy, governance, and territorial diversity. In LATAM, most countries are decentralized, and some have opted for federal schemes such as Brazil, Mexico, Venezuela, and Argentina (the

⁵ This section is based on Norris (2008).

latter is considered federal more because of the way it is implemented than because of its constitution). In Africa, unitary states such as Kenya, Uganda, Mozambique, Zimbabwe, Namibia, and many others, have followed suit with decentralization reforms, before a constitutional reform to federalism.

Federalism or decentralization leads to increasing democracy, empowers territorial governments, getting closer to the citizens, and horizontal separations of power.

| Category | Fiscal Federalism | Fiscal Decentralization | |
|---------------------------------------|---|--|--|
| Constitutional quality of the regions | States | Local Administrations | |
| Competence | Central and constituent governments | Central level only | |
| Concept of sovereignty | People | Parliament | |
| "Guaranteed existence" of the regions | Constitutional | Non | |
| Financial competence | Central and constituent governments | Transfers from the central state | |
| Principle of allocation of task | Subsidiarity (bottom-up) | Delegation (Top-down) | |
| Co-decisions in Central legislation | Second chamber | Non | |
| Conflict resolution mechanism | Negotiation aims to find concensus among states | Negotiation with central gov. | |
| Legal aspects | Pre-existence of competence sharing in what concerns the mobilization of public revenue | Tranfers the centrla power at lower levels | |
| Economics aspects | Indepedence | Measurement critireium | |
| Institutional setup | Constitutional | Degree | |

| Table 1. Categories by C | Government System. |
|--------------------------|--------------------|
|--------------------------|--------------------|

Source: Blueme & Voigt (2011).

Table 1 shows the main aspects that differentiate both systems. We highlight four aspects: Recognition of subnational units, financial competence, conflict resolution mechanism, and institutional configuration.

A key aspect of the two systems is that they are not majoritarian political arrangements it is the opposite: They seek to give recognition and protection to deviations from the majority political positions of the country, seeking recognition of the minority views of the subnational units (i.e. the Basque country).

The most important point to note is that the notion of decentralization plays a very important role in the theory of fiscal federalism; regardless of whether the theory is core or noncore, first or second generation, decentralization is the main issue of concern. The above discussion provides a general and brief overview of the main insights from the literature on fiscal decentralization, focusing exclusively on the differences between fiscal federalism and decentralization.

Methodology.

This article aims to provide a comprehensive analysis of the impact of fiscal decentralization on income inequality in LATAM countries during the period 1980 - 2018. The fundamental question research to address is: What would have been the implications for income inequality if the decentralization process had not been implemented?

First of all, our dependent variables include market Gini (pre-tax) income and net Gini income, which are used to calculate absolute redistribution (redabs). Absolute redistribution is determined as the difference between market Gini and net Gini. In addition, we examine relative redistribution (redrel), which is derived from the ratio of absolute redistribution to net Gini. Concerning decentralization measures, we adopt the methodological framework of Schneider (2003). The three types of decentralization considered in this paper are fiscal decentralization, administrative decentralization, and political decentralization. For this analysis, we focus on two dimensions: fiscal decentralization and political decentralization.

The measurement of fiscal decentralization includes several variables, namely fiscal revenue decentralization (share of government), revenue decentralization (ratio of own revenue to government revenue⁶), and expenditure decentralization (ratio of own expenditure to government expenditure). These variables are considered at four levels: State government, local government, central government, and subnational government. We have omitted the revenue variable because of its significance. The data for these measures were obtained from government finance statistics. Specifically, the International Monetary Fund (IMF) provides relevant indicators in its Government Finance Statistics database (GFS database). This database covers 75 countries and spans the period from 1980 to 2018, with data available on an annual basis.

Irrespective of state governments, fiscal and political decentralization has always been closely related. The two forms of government have not been treated differently, although there is limited correspondence between federal states and decentralized countries. The Treistamn (2008) database, which classifies countries as federal states, monarchical republics, unitary republics, and other forms of government using a consistent data source, was used to distinguish between different types of government (D1).

The assessment of political decentralization in this study focuses on the influence of a federal political system. To achieve this, an additional variable called "pd" was introduced, as defined by Gerring and Thacker (2004). This variable has two components: territorial government and bicameralism. The territorial government refers to a political system in which the national government may or may not have sovereignty over its territorial units, i.e. unitary and federal

⁶ Given the continuous nature of the indicators exposed by Scheneider (2003), these are the main indicators used in studies on physical decentralization.

countries. Bicameralism, on the other hand, refers to the relative distribution of power between the lower and upper houses at the national level. Thus, a federal state is characterized by a federal territorial government and strong bicameralism (where the upper house has effective veto power), and the variable "federalism" takes the highest value. Specifically, a fully federal state recognizes subnational authorities, has an independently elected territorial legislature, reserves specific political powers for territorial units, and gives them the power to collect taxes.

The political decentralization (DP) variable was constructed using principal component analysis (PCA) techniques based on a composite index, considering three aspects: the latent variable of federalism, the number of variables in the models (following the principle of parsimony), and the importance of the weighting of each component. The components considered in the index are as follows:

- Parliamentary (2), Assembly-elected President (1), Presidential (0) (System)
- Total seats in the legislature (total seats).
- 1" if there was a legislative election that year (legal).
- 1" if there was an executive election this year (exelec).
- Existence of autonomous regions (auton).
- Whether local governments are elected locally (muni).
- Whether state/provincial governments are locally elected (state).
- Whether state/provinces have the power to tax, spend, or legislate (author).

To construct the counterfactual scenario, it was essential to identify when centralized countries began to decentralize. We created a dummy variable indicating the year in which the decentralization process began (otherwise 0) by obtaining this information from Treistamn (2008). Finally, the variables such as Trade Openness (share of GDP), remittances (share of GDP), Foreign Direct Investment (share of GDP), Unemployment Rate (share of Total Labor), government size (share of GDP) – consumption, Urban Population (share of Total Pop), per capita Real Gross Domestic Product (2000), Country Area Urban, Cash Transfers (share of GDP), Total Taxes Direct (share of GDP) served as controls. The database used for these variables is the World Bank.

Finally, several control variables were considered, including trade openness (as a share of GDP), remittances (as a share of GDP), foreign direct investment (as a share of GDP), unemployment rate (as a share of total labor force), size of government (as a share of GDP) - consumption, urban population (as a share of total population), per capita real gross domestic product (2000), urban land area, cash transfers (as a share of GDP), and total direct taxes (as a share of GDP). The World Bank database was used for these control variables.

Empirical Analysis⁷.

This article aims to estimate the impact of fiscal decentralization and fiscal federalism on redistribution in LATAM countries from 1980 to 2018, considering two crucial issues. First, the majority of LATAM countries have experienced decentralization processes, except for Mexico, Brazil, and Argentina, which are considered federalist countries in the existing literature, Treistman (2008). Second, to accurately assess the impact, it is imperative to establish a counterfactual scenario based on the absence of decentralization policies. These three elements together help to address the central question, leading to a proposed two-stage approach to the analysis.

The first step is to estimate the counterfactual (baseline) scenario using a panel data approach (PDA). This approach, as emphasized in the macroeconomic⁸ literature (Hsiao, Ching, & Wan, 2012) for constructing counterfactual scenarios, relies on the dependence among cross-sectional units and the presence of common factors affecting these units.

$$\delta_{1t} = y_{1t}^1 - y_{0t}^1$$
 [1]

Where Y_{1t}^1 is unit 1 with treatment at time t, Y_{0t}^1 is unit 1 without treatment at time t, and δ_{1t} is the impact on unit 1 after treatment at the moment t. The underlying problem is that both results cannot be observed at the same time, therefore, we proceed to the estimation of one of the results

$$\hat{\delta}_{1,T_0+h} = y_{1,T_0+h}^1 - \hat{y}_{0,T_0+h}^1$$
[2]

To estimate $\hat{\delta}_{1,T_0+h}$, we derive the counterfactual estimate that represents the hypothetical scenario in country 1 if a decentralization process had not been implemented. Eq. [2] presents two main challenges. First, it requires the identification of the most appropriate model for the construction of the counterfactual estimate in the absence of decentralization. Second, there is the inference problem of determining whether the difference between the observed and counterfactual, $\hat{\delta}_{1,T_0+h} <$ 0, is statistically significant.

The need for a structural model to explain the outcome determination is reduced by using appropriate control units for the counterfactual analysis, and identification concerns are mitigated. As a result, following the insights of Pesaran & Smith (2018), policy evaluation can adopt a data-driven and relatively atheoretical approach.

Panels for countries and/or regions with data in y_{it} with i = 1,2,3...n and t = 1,2,3...T where n and T are potentially large, and that belongs to the group of untreated that can be used to

⁷ For the statistical descriptives of the database see Append.

⁸ The problem of impact evaluation in microeconomics is to measure the effect of a program (or treatment) on a set of outcome variables among a group of individuals. For example, the effect of a nutrition program on the anthropometric indicators (height and weight) of the participating individuals. The outcome variables are the variables that are expected to be affected by the program on the individual beneficiaries of the evaluated program. The fundamental problem with an impact evaluation is that to construct the effect of the treatment, we would need to know the difference between the outcome variable of the participating individual after the implementation of the program and the outcome variable that individual would have had in the hypothetical case that the program did not exist. In macroeconomics, although progress has been made in this area, it is different from typical macroeconomic policy evaluation, which considers, for example, a monetary policy shock calculated as a shift in a standard error of the structural shock of a policy equation, such as Taylor's rule. For an extension, see Hsiao, C., & Zhou, Q. (30,2019).

construct the counterfactual allowing the estimation of $\hat{\delta}_{1,T_0+h}$ to be the effect of the intervention (decentralization policy) and policy evaluation:

$$\delta = (\bar{y}_{A1} - \bar{y}_{A0}) - (\bar{y}_{C1} - \bar{y}_{C0})$$
[3]

Where δ is the difference-in-difference estimator.

The first term of equation [3] measures the change in the averages for the intervened group (A); the second term controls any general trend, assuming that the control group trends are parallel to those of the treatment group. If you define a dummy variable for group A, D_A , and a dummy variable for period 1, D_1 , using the original observations, it can be written as a two-way model plus a treatment effect:

$$y_{it} = \alpha + \alpha_A + D_A + \alpha_1 + D_1 + \delta D_A D_1 + \varepsilon_{it} \quad [4]$$

Where the four parameters of equation [4] are functions of the four averages of equation [3], in more general cases with broader T or more covariates or endogenous treatments, equation [5] is a more pertinent representation. As mentioned before y_{it}^1 is the variable with treatment (decentralization), and y_{it}^0 is the variable without treatment; given the context of the problem, we can write:

$$y_{it} = d_{it}y_{it}^{1} + (1 - d_{it})y_{it}^{0}$$
[5]

Where:

$$d_{it} = \begin{cases} 1: If the i - th country start and continue the decentralization process \\ 0: Otherwise \end{cases}$$

For example, in 1990, a decentralization process began with a constitutional reform, with a focus on expenditure and administrative autonomy in accordance with the performance capacity of the territorial entity (departments and municipalities). Here, 1990 is set at 1 to 2018, otherwise zero. Notwithstanding the foregoing, the estimation model:

$$red_{it} = \alpha_i + \lambda_t + \gamma_1 d1_{it} + \beta_1 FD_{it} + \beta_2 PD_{it} + \beta_3 (PD_{it} \times FD_{it}) + \delta_1 (PD_{it} \times d1_i) + \delta_2 (FD_{it} \times d1_i) + X\beta + Z\omega + \varepsilon_{it}$$
[6]

Where:

 red_{it} : Redistribution variable is calculated as the difference between market gini (-) net gini por the i-th country in the time t,

 α_i : Fixed effects of the countries,

 λ_t : Time Effect, this is common at all countries,

 $d1_{it}$: Dummy variable (1: If the i-th country have fiscal decentralization process), this variable allows the policy-on and policy-off (counterfactual).

 FD_{it} : fiscal decentralization indicator (Share Tax/Revenue/Expenditure decentralization, Local Government) of the i-th country in the time t,

 PD_{it} : political decentralization indicator (PD) of the i-th country in the time t, ε_{it} : error term, $E(\varepsilon_{js}|d_{it}) = 0$ for $j \neq i$. This assumption allows estimate the counterfactual

 ε_{it} : error term, $E(\varepsilon_{js}|d_{it}) = 0$ for $j \neq i$. This assumption allows estimate the counterfactual structure because just needed that $j \neq i$.

The matrix X, ω are control matrix of economics and institutional variables, respectively. The impact on income redistribution of the decentralization countries it's give $\gamma_1 + \delta_1 + \delta_2$. The apriori signs are $\gamma_1, \delta_1, \delta_2 > 0$.

The impact on inequality of the federal structures is γ_1 .

The counterfactual estimation strategy follows three steps to estimates the Average Treatment effects on the Treated (ATT). The following algorithm is performed to estimate the counterfactual scenario:

Step 1: We estimate a two-way fixed effect model using only the non-treated observations:

$$Y_{it}(0) = X'_{it}\beta + \mu + \alpha_i + \varepsilon_{it} + \nu_t + D_{it}(0), \forall i, t, \sum_{i=1}^{N} \alpha_i = 0; \sum_{i=1}^{T} \nu_t = 0$$
[16]

Obtaining $\hat{\mu}, \hat{\beta}, \hat{\alpha}_i$ and \hat{v}_t . Two linear constraints over the fixed effects are imposed to achieve identification.

Step 2: We predict the treated counterfactual using the coefficients estimated in the first step:

$$\hat{Y}_{it}(0) = \boldsymbol{X}'_{it}\hat{\beta} + \hat{\mu} + \hat{\alpha}_i + \hat{\varepsilon}_{it} + \hat{v}_t + D_{it}(1), \forall i, t$$

Step 3: We obtain the ATT:

$$\hat{\delta}_{i,t} = Y_{it} - \hat{Y}_{it}(0)$$
$$ATT = \frac{1}{\sum_{i=1,t=1}^{N,T} D_{it}} \sum_{D_{it}=1} \hat{\delta}_{i,t}$$

Results.

To understand the result, we can see figure 2. This is an illustration of the estimation and the application of the policy-on/policy-off method. The blue line shows the fit model regarding the observed data. The red line shows us the estimation in the moment of applying the policy-off, which means, isolating the decentralization process in each country.



For the estimates, the absolute redistribution was used as dependent variable. The fiscal decentralization variables were tax revenues and expenditures. We included economic control variables, group (LATAM), government forms (federal, unitary, monarchies and others) and decentralization moment (dm). The latter variable allowed us to estimate and simulate the counterfactual scenarios. As mentioned earlier, the literature recommends measuring fiscal decentralization as the share of income (tax revenues) or expenditure (expenditures) in the country's total income or expenditure. Having these two indicators, we decided to make estimates by type of redistribution for each indicator of decentralization, recognizing the potential for endogeneity between these indicators.

The counterfactual simulations for both the decentralized countries and the federal countries are presented in Table 2. To facilitate a comparative analysis, estimates for selected OECD countries have also been computed. The results show that in LATAM (Latin American) countries, fiscal decentralization processes have contributed to a cumulative absolute redistribution of income in terms of tax revenues of 3.87%. In the context of the article's objective, the absence of these fiscal decentralization processes would have resulted in a historical record 3.87 percentage points (pp) lower in terms of income redistribution.

For OECD countries, the distinction between federalism and decentralization provides a reference point for understanding the LATAM exercise. Specifically, the cumulative impact of fiscal decentralization in OECD countries is positive throughout the analysis period, amounting to 1.62 pp. This impact is closely related to the decentralized political and administrative structures that exist in federal countries. In these cases, fiscal decentralization emerges as a natural

cumulative outcome of various reforms over time, rather than being a primary cause of the impact on redistributive processes.

On the other hand, countries that are considered decentralized (as opposed to federal) show more substantial effects compared to their LATAM counterparts. The cumulative impact of fiscal decentralization in these decentralized countries would be 6.44 percentage points if they had not undergone fiscal decentralization processes.

This disparity raises a crucial empirical question that has been studied before: Fiscal decentralization processes of tax revenues differ significantly between decentralized and federal countries. This aspect is often overlooked in the empirical literature because the focus on decentralization indicators alone tends to obscure this fundamental difference. While this may seem like a semantic issue, it actually reveals underlying structural elements, such as differences in tax culture and other related factors.

Overall, these findings underscore the importance of recognizing and understanding the nuances between fiscal decentralization processes in different types of countries. Recognizing these differences can lead to more informed policymaking and a deeper understanding of the impact of fiscal decentralization on income redistribution and other socioeconomic outcomes.

| - | | Absolute | Policy-on:d1=1 | Policy-off: d1=0 | Impact |
|------------------|------------------|----------------|----------------|------------------|--------|
| | | redistribution | (Baseline) | (Counterfactual) | * |
| | Decentralization | | | | |
| M | 1995 | 3.36% | 3.40% | 2.67% | -0.68% |
| T | 2000 | 3.58% | 3.60% | 2.87% | -0.71% |
| \mathbf{L}^{A} | 2005 | 3.95% | 3.51% | 2.78% | -1.17% |
| | 2010 | 3.79% | 3.19% | 2.47% | -1.32% |
| _ | ATT | 3.67% | 3.42% | 2.70% | -3.87% |
| | | | | | _ |
| | Federalism | | | | |
| | 1995 | 15.16% | 17.59% | 15.93% | 0.77% |
| | 2000 | 16.03% | 18.13% | 16.47% | 0.44% |
| | 2005 | 16.63% | 18.63% | 16.97% | 0.34% |
| | 2010 | 17.33% | 18.92% | 17.26% | -0.07% |
| E | 2015 | 17.56% | 20.07% | 17.69% | 0.13% |
| <u>S</u> | ATT | 16.54% | 18.67% | 16.86% | 1.62% |
| 0 | Decentralization | 17.49% | 16.45% | 16.40% | -1.09% |
| | 1995 | 17.10% | 15.22% | 15.18% | -1.92% |
| | 2000 | 17.46% | 15.93% | 15.88% | -1.58% |
| | 2005 | 17.87% | 16.91% | 16.85% | -1.02% |
| | 2010 | 18.35% | 17.58% | 17.52% | -0.83% |
| | ATT | 17.65% | 16.42% | 16.37% | -6.44% |

Table 2. Counterfactual by regions: Absolute Redistribution and Tax revenue

Source: Own.

| | - | Absolute redistribution | Policy-on:d1=1 (Baseline) | Policy-off: d1=0 (Counterfactual) | Impact |
|-----|------------------|----------------------------|------------------------------|--------------------------------------|--------|
| | Decentralization | | | | |
| L | 1995 | 3.36% | 3.44% | 2.76% | -0.59% |
| AN | 2000 | 3.58% | 3.69% | 3.01% | -0.57% |
| LA. | 2005 | 3.95% | 3.50% | 2.82% | -1.13% |
| Π | 2010 | 3.79% | 3.27% | 2.59% | -1.19% |
| | ATT: | 3.67% | 3.47% | 2.80% | -3.48% |
| | Federalism | | | | |
| | 1995 | 15.16% | 17.71% | 16.27% | 1.12% |
| | 2000 | 16.03% | 18.15% | 16.71% | 0.68% |
| | 2005 | 16.63% | 18.70% | 17.27% | 0.64% |
| | 2010 | 17.33% | 19.02% | 17.59% | 0.26% |
| E | 2015 | 17.56% | 20.69% | 18.60% | 1.04% |
| CD | ATT: | 16.89% | 19.14% | 17.54% | 2.62% |
| 0 | Decentralization | | | | |
| | 1995 | 17.10% | 15.50% | 15.14% | -1.96% |
| | 2000 | 17.46% | 16.17% | 15.84% | -1.61% |
| | 2005 | 17.87% | 17.14% | 16.84% | -1.03% |
| | 2010 | 18.35% | 17.80% | 17.50% | -0.85% |
| | ATT: | 17.69% | 16.65% | 16.33% | -5.45% |

Table 3. Counterfactual by regions: Absolute Redistribution and Expenditure.

Source: Own.

The results presented in Table 3 are the results for the expenditure side. The cumulative impact on the absolute redistribution is 3.48 pp, which is similar to that of tax revenues. Regarding the federal countries, there is a difference of 1 pp in this aspect compared to the impact of tax revenue. The decentralized countries in the OECD group, for their part, have a cumulative impact of 5.45 percentage points. This indicates that tax revenues have a greater weight than expenditures in terms of redistribution. This is consistent with the work of Formasi, et. al. (2000), which shows that tax expenditures have higher economic spillovers.

Table 4. Counterfactual by regions: Relative Redistribution and Tax Reveneu.

| _ | | Relative redistribution | Policy-on:d1=1 (Baseline) | Policy-off: d1=0 (Counterfactual) | Impact |
|----|------------------|-------------------------|------------------------------|--------------------------------------|--------|
| | Decentralization | | | | |
| M | 1995 | 7.36% | 6.07% | 6.22% | -1.14% |
| TA | 2000 | 7.20% | 6.03% | 6.18% | -1.02% |
| LA | 2005 | 7.35% | 6.23% | 6.37% | -0.97% |
| | 2010 | 7.82% | 6.10% | 6.25% | -1.57% |
| | ATT | 7.43% | 6.11% | 6.26% | -4.70% |

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|------------------|---|----------------------------|--------|--|---|
| | Federalism | | | | |
| | 1995 | 34.27% | 36.67% | 36.11% | 1.84% |
| | 2000 | 35.27% | 36.84% | 36.27% | 1.00% |
| | 2005 | 35.36% | 37.29% | 36.73% | 1.37% |
| E | 2010 | 36.26% | 37.56% | 37.00% | 0.74% |
| <u> </u> | ATT | 35.29% | 37.09% | 36.53% | 4.95% |
| 0 | Decentralization | | | | |
| | 1995 | 37.22% | 34.87% | 34.54% | -2.69% |
| | 2000 | 37.16% | 35.13% | 34.86% | -2.30% |
| | 2005 | 37.29% | 35.90% | 35.65% | -1.65% |
| | 2010 | 38.02% | 36.44% | 36.19% | -1.83% |
| | ATT | 37.42% | 35.59% | 35.31% | -8.46% |

Source: Own.

Table 5. Counterfactual by regions: Relative Redistribution and Expenditure.

| | | Relative redistribution | Policy- on:d1=1 (Baseline) | Policy-off: d1=0 (Counterfactual) | Impact |
|----|------------------|-------------------------|----------------------------------|--------------------------------------|--------|
| | Decentralization | | | | |
| M | 1995 | 7.36% | 5.67% | 6.28% | -1.07% |
| T | 2000 | 7.20% | 5.70% | 6.31% | -0.89% |
| LA | 2005 | 7.35% | 5.79% | 6.40% | -0.94% |
| | 2010 | 7.82% | 5.65% | 6.26% | -1.56% |
| | ATT | 7.43% | 5.70% | 6.31% | -4.47% |
| | Federalism | | | | |
| | 1995 | 34.27% | 36.76% | 36.23% | 1.96% |
| | 2000 | 35.27% | 36.82% | 36.28% | 1.02% |
| | 2005 | 35.36% | 37.32% | 36.78% | 1.42% |
| | 2010 | 36.26% | 37.62% | 37.08% | 0.82% |
| DE | 2015 | 36.35% | 36.47% | 36.05% | -0.30% |
| 00 | ATT | 35.50% | 37.00% | 36.49% | 4.91% |
| - | Decentralization | | | | |
| | 1995 | 37.22% | 35.28% | 34.55% | -2.67% |
| | 2000 | 37.16% | 35.64% | 34.90% | -2.26% |
| | 2005 | 37.29% | 36.45% | 35.71% | -1.58% |
| | 2010 | 38.02% | 37.01% | 36.26% | -1.76% |
| | ATT | 37.42% | 36.10% | 35.36% | -8.27% |

Source: Own.

The aspects related to the expenditure have a cumulative impact of -4.47 pp for the LATAM countries. The countries within the OCD group have a cumulative impact of 8.27 pp; The implications of this are related to the high component of public spending that these countries manage, as well as its configuration throughout the analysis period.

Conclusions.

This paper aims to estimate how decentralization has affected absolute and relative redistribution in LATAM and OECD countries. A counterfactual scenario has been estimated in which the absence of decentralization processes in countries with unitary systems has been assumed.

The autonomy of subnational units in tax collection is the first implication of the results. First-generation theory suggests that subnational units are less efficient at achieving objectives, including distributional objectives. The results suggest that greater autonomy needs to be twofold: to allow the regions to generate their own revenues and to achieve the distributional objective.

One of the main conclusions is that decentralization and federalism are different processes. Empirical literature in economics is similar. The absolute redistribution results show that fiscal decentralization must be accompanied by political decentralization. This is similar to relative redistribution.

Future work can aim to include administrative decentralization processes and identify the moments of fiscal deepening that federal countries have to provide more evidence. Another aspect to consider is the estimation for the income distribution percentiles (90/10). The political cycle and its impact on decentralization is another extension. In fact, fiscal decentralization (any indicator) must be considered as a mediator variable to trace the transmission mechanisms and examine the impact in different variables such as poverty, inequality, education gap, and so on.

As indicated in the results section, the absolute and relative redistribution of income has improved on average over time, providing counterevidence in favor of Oakes' (1972) vision, at least for the regional ATT.

We can sustain decentralization, at least for centralized LATAM countries, if it has affected both redistributions. In fact, the scenarios generated by the simulation process reveal corresponding negative effects for both distributions.

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Appendix

| Table A1 | . Descriptiv | ve Statistics. |
|----------|--------------|----------------|
|----------|--------------|----------------|

| Varia | ble | Mean | Std. dev. | Min | Max | Observations |
|--------------------------|------------|--------|-----------|---------|--------|--------------------|
| Difference in redat | os overall | 0.0733 | 0.0739 | -0.0950 | 0.2590 | N = 3267 |
| Market Gini | between | | 0.0703 | -0.0852 | 0.2440 | n = 154 |
| and NET Gini (redabs) | within | | 0.0070 | 0.0238 | 0.1178 | T-bar = 21,2143 |

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| Gini market | gini_mk | overall | 0.4618 | 0.0613 | 0.3220 | 0.7230 | N = 3267 |
|---|-----------------|---------|---------|---------|----------|---------|-------------------|
| income (pre- | | between | | 0.0605 | 0.3325 | 0.7015 | n = 154 |
| (gini_mk) | | within | | 0.0149 | 0.3957 | 0.5117 | 1 - bar = 21,2143 |
| Political | pd | overall | 0.4752 | 0.1386 | 0.0868 | 0.7923 | N = 3200 |
| Decentralizati | | between | | 0.1354 | 0.3300 | 0.7903 | n = 144 |
| on Index (pd) | | within | | 0.0278 | 0.2320 | 0.6334 | T = 22,2222 |
| Decentralizati on moment, | | | | | | | |
| 1: Year start the decentralizati | dm | overall | 0.6339 | 0.4818 | 0.0000 | 1.0000 | N = 4004 |
| on process, 0: | | between | | 0.4764 | 0.0000 | 1.0000 | n = 154 |
| (dm) | | within | | 0.0812 | -0.3277 | 0.9416 | T = 26 |
| Dummy | d1 | overall | 1167742 | 0.3737 | 1.0000 | 2.0000 | N = 4030 |
| Variable 1: if | | between | | 0.3748 | 1.0000 | 2.0000 | n = 155 |
| the country have the decentralizati | | | | | | | |
| on process, 0: Otherwise (d1) | | within | | 0.0000 | 1167742 | 1167742 | T = 26 |
| Logarithm | lgdpp | overall | 8472694 | 1483705 | 5212476 | 1162597 | N = 3828 |
| percapita | | between | | 1470127 | 54385 | 1149774 | n = 155 |
| GDP (lgdpp) | | within | | 0.2315 | 7004396 | 9388926 | T = 24,6968 |
| Logarithm | lgdpp2 | overall | 7398736 | 2534699 | 271699 | 1351632 | N = 3828 |
| percapita | | between | | 251585 | 2957966 | 1322128 | n = 155 |
| GDP square (lgdpp2) | | within | | 3711756 | 5176276 | 8930494 | T = 24,6968 |
| TO: Trade | tradewb | overall | -0.0721 | 0.1824 | -209652 | 1039167 | N = 3701 |
| Openess (Shara CDP) | | between | | 0.1607 | -0.70 | 0.46 | n = 148 |
| (tradewb) | | within | | 0.0869 | -1469818 | 0.56 | T = 25,0068 |
| FDI: Foreing | fdishare | overall | 0.0586 | 0.1801 | -0.5832 | 4490828 | N = 3763 |
| Direct | | between | | 0.1143 | -0.0140 | 0.9792 | n = 154 |
| Invesment (Share GDP) (fdishare) | | within | | 0.1390 | -0.8199 | 3782241 | T = 24,4351 |
| Earning workers as a | employshar e | overall | 0.5798 | 0.2691 | 0.0516 | 0.9959 | N = 3848 |

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|---|---|
| Counterfactual Scenario for Latin America | |

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| | 1 | | | | | | 1 | |
|--|-------------|---------|--------|--------|---------|---------|--------|--------|
| share of total employ | | between | | 0.2682 | 0.0526 | 0.9917 | n = | 148 |
| (employshare) | | within | | 0.0315 | 0.4008 | 0.7997 | T = | 26 |
| REM: | remittshare | overall | 0.0492 | 0.0924 | 0.0000 | 1292617 | N = | 3508 |
| Remitances | | between | | 0.0830 | 0.0001 | 0.6141 | n = | 151 |
| (snare GDP) (remittshare) | | within | | 0.0406 | -0.2500 | 0.7277 | T = 23 | 3,2318 |
| Total | unemp2 | overall | 0.0759 | 0.0577 | 0.0008 | 0.3798 | N = | 3848 |
| Unemployme nt as a share of total active | * | between | | 0.0535 | 0.0087 | 0.2959 | n = | 148 |
| popolation - World Bank (unemp2) | | within | | 0.0220 | -0.0105 | 0.2290 | T = | 26 |
| Urban | urbpopshar | overall | 0.5552 | 0.2316 | 0.0000 | 1.0000 | N = | 3851 |
| Population as a share of total | | between | | 0.2298 | 0.1002 | 1.0000 | n = | 154 |
| popalation - World Bank (urbpopshar) | | within | | 0.0341 | -0.1532 | 0.7058 | T = 25 | 5,0065 |

Source: The authors.

Table A2. Variables to Analysis.

| Variables | Description | Source | Frequency | Research Center |
|--------------------|--|-------------------|-----------|--------------------|
| gini_mk | Gini market income (pre-tax) | The Standardiz | | |
| gini_net redabs | Difference in Market Gini and NET Gini | ed World | 1980-2018 | SWIID |
| redrel | Ratio Absolute Redistribution and NET Gini | Inequality | | |

| Database |
|----------|
| (SWIID). |

| taxrev1 taxrev2 taxrev3 taxrev4 rev1 rev2 rev3 rev4 expend1 expend2 expend3 expend4 | Tax revenue decentralization, State Government - IMF Tax revenue decentralization, Local Government - IMF Tax revenue decentralization, Central Government - IMF Tax revenue decentralization, Sub-nation Government - IMF Revenue decentralization, State Government Revenue decentralization, Local Government Revenue decentralization, Central Government Expenditure decentralization, State Government Expenditure decentralization, State Government Expenditure decentralization, Central Government Expenditure decentralization, Central Government Expenditure decentralization, Central Government Expenditure decentralization, Central Government Expenditure decentralization, Sub-nation Government | Governme nt finance statistics database (GFS database) | 1980-2018 | IMF |
|--|---|---|-----------|--|
| pd | Parliamentary (2), Assembly-elected President (1), Presidential (0) (system) Are there autonomous regions? - (auton) Are municipal governments locally elected? - (muni) Are there state/province governments locally elected? (state) Do the state/provinces have authority over taxing, spending, or legislating? (author) Are the constituencies of the senators the states/provinces? | Database of Political Institutions 2019 | 1980-2018 | IADB |
| dm | Dummy Variable 1: Year start the decentralization process, 0: Otherwise | Treistamn (2008): Decentrali zation Dataset | 1980-2018 | UCLA - Social Science Faculty |
| d1 | Dummy Variable 1: if the country have the decentralization process, 0: Otherwise | Own Elaboratio n based on Treistamn (2008) | 1980-2018 | |
| Control Varia | ables | | | |
| tradewb | TO: Trade Openess (Share GDP) | | 1980-2018 | |
| remittshare | REM: Remitances (Share GDP) | | 1980-2018 | |
| fdishare | FDI: Foreing Direct Invesment (Share GDP) | | 1980-2018 | |
| unempl | UN: Uneployment Rate (Share of Total Labor) | World | 1980-2018 | |
| GS | GC: Government size (Share GDP) - consumption | Bank | 1980-2018 | WB |
| UP | UP: Urban Population (Share of Total Pop) | Database | 1980-2018 | |
| gdpp | Per-capita Real Gross Domestic Product (2000) | | 1980-2018 | |
| CAU | Country Area Urban | | 1980-2018 | |
| trx | Cash Transfers (share gdp) | | 1980-2018 | |
| taxincshare | Sum taxes direct (share gdp) | | 1980-2018 | |

Source: Own elaboration on based (Hanif, Wallace, & Gago-de-Santos, 2020), (Martinez-Vazquez, Lago-Peñas, & Sacchi, 2016).

| 1980 | Presidential | Assembly - Elected Presidente | Parlamentary | Total |
|--------------------|--------------|-------------------------------------|--------------|-------|
| Non-OCDE countries | 59 | 11 | 22 | 92 |
| Central system | 54 | 9 | 20 | 83 |
| Federal system | 5 | 2 | 2 | 9 |
| OCDE countries | 5 | 3 | 22 | 30 |
| Central system | 3 | 3 | 13 | 19 |
| Federal system | 2 | 0 | 9 | 11 |
| Total general | 64 | 14 | 44 | 122 |

Table A3. Evolution of the Political system in the World.

| 2017 | Presidential | Assembly - Elected Presidente | Parlamentary | Total |
|-----------------------|--------------|-------------------------------------|--------------|-------|
| Non-OCDE countries | 73 | 8 | 26 | 107 |
| Central system | 67 | 6 | 23 | 96 |
| Federal system | 6 | 2 | 3 | 11 |
| OCDE countries | 6 | 2 | 27 | 35 |
| Central system | 4 | 1 | 17 | 22 |
| Federal system | 2 | 1 | 10 | 13 |
| Total general | 79 | 10 | 53 | 142 |

Source: Database of Political Institutions - IADB (2020).

Table A4. Market Gini by government system, 1980-2018.

| | Decentralization | Federalism |
|----------|------------------|------------|
| 1980 | | |
| Africa | 0.4962 | 0.4830 |
| Americas | 0.5018 | 0.4728 |
| Asia | 0.3946 | 0.4260 |

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| Europe | 0.4398 | 0.4094 |
|----------|--------|--------|
| Oceania | 0.4320 | 0.3980 |
| 2018 | | |
| Africa | 0.4158 | 0.4380 |
| Americas | 0.4608 | 0.4844 |
| Asia | 0.4321 | 0.4155 |
| Europe | 0.4715 | 0.4882 |
| Oceania | 0.4690 | 0.4820 |

Source: SWIID (2020).

Table A5. Correlations redistribution and taxes, expenditure, and transfers by government system.

| Variables | Federals System | Decentralization System |
|--------------|-----------------|----------------------------|
| gini_mk | -0,3784* | -0,3964* |
| gini_net | -0,6551* | -0,5903* |
| taxrev1 | -0,2627* | 0.0044 |
| taxrev2 | -0,2061* | -0,4442* |
| taxrev3 | -0,5049* | -0,3686* |
| taxrev4 | -0,3148* | -0,3819* |
| rev1 | -0,2478* | 0.0071 |
| rev2 | -0.0968 | -0,3105* |
| rev3 | -0,3620* | -0.0807 |
| rev4 | -0,2335* | -0,2561* |
| expend1 | -0,2494* | 0.0045 |
| expend2 | -0,2659* | -0,2039* |
| expend3 | -0,3562* | -0.0575 |
| expend4 | -0,3006* | -0,1879* |
| trx | -0.149 | -0,1944* |
| consgovshare | -0,6193* | -0,2674* |

Note: Significative at 1%,

Source: SWIID (2020), World Bank, Decentralization database IMF and authors' calculations.

Table A6. Results Regression: Absolute Redistribution and Tax revenue Decentralization.

Figure 2. Empirical strategy.

Artículo - Decentralization and Redistribution: A Counterfactual Scenario for Latin America

Jaime Flórez-Bolaños María Lacalle Calderón David Castells-Quintana

| | (1) | (2) | (3) | (4) | (5) |
|-------------------------|-------------|-----------------------|-------------|-------------|----------------------|
| | OLS | LSDV | FE | FE | FE |
| taxrev1 | .1608*** | .1608*** | .1608** | .1608** | .1749*** |
| | (.053) | (.053) | (.0656) | (.0656) | (.056) |
| taxrev2 | .1904*** | .1904*** | .1904*** | .1904*** | .2037*** |
| | (.0537) | (.0537) | (.0653) | (.0653) | (.0563) |
| taxrev3 | .0003 | .0003 | .0003 | .0003 | 0 |
| | (.002) | (.002) | (.003) | (.003) | (.0028) |
| taxrev4 | 1874*** | 1874*** | 1874*** | 1874*** | 2048*** |
| | (.0525) | (.0525) | (.0629) | (.0629) | (.0523) |
| 0bn.dm | 0067* | 0067* | 0067 | 0067 | |
| | (.0037) | (.0037) | (.0041) | (.0041) | |
| 1.dm | | | | | 0238*** |
| | | | | | (.009) |
| pd | .0195 | .0195 | .0195 | .0195 | .0641** |
| | (.0144) | (.0144) | (.0183) | (.0183) | (.0316) |
| 1bn.subregions#~m | | | | | 1026*** |
| | | | | | (.018) |
| 1bn.subregions#~m | | | | | 0959*** |
| | | | | | (.0152) |
| 2.subregions#0b~m | | | | | <mark>0951***</mark> |
| | | | | | (.0208) |
| 2.subregions#1.dm | | | | | 1003*** |
| | | | | | (.0223) |
| 4.subregions#0b~m | | | | | 0982*** |
| | | | | | (.0217) |
| 4.subregions#1.dm | | | | | 0787*** |
| | | | | | (.0241) |
| 1bn.d1#0bn.dm | | | | | .0145 |
| | | | | | (.0281) |
| lbn.d1#1.dm | | | | | .0411 |
| | | | | | (.031) |
| lbn.dl#c.pd | | | | | 0673* |
| | | F 1 c 1 shales | 1000 | 1020144 | (.0347) |
| _cons | .5164*** | .5164*** | .4038** | .4038** | .423/*** |
| | (.06/5) | (.06/5) | (.152) | (.152) | (.1293) |
| /var(e.redabs) | | | | | .0001 |
| / | | | | | (.0001) |
| /var(redabs[countr~) | | | | | .0018*** |
| Observations | 1105 | 1125 | 1125 | 1125 | (.0004) |
| Describe \mathbf{D}^2 | 1125 | - | - | - | 1125 |
| FSEUDO K | .Z VEC | .Z VES | .Z VES | .Z VES | .Z VES |
| COUNTRY | I ES VEC | I ES VES | I ES VES | I ES VES | I ES VES |
| VEAR | I ES VES | VES | VES | VES | I ES VES |

Robust standard errors are in parentheses

*** p<.01, ** p<.05, * p<.1

Table A7. Results Regression: Relative Redistribution and Tax revenue Decentralization.

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| | (1) | (2) | (3) | (4) | (5) |
|-----------------------|-------------------|-------------------|---------------------|-------------------|---------------------|
| tavrav1 | <u> </u> | 288*** | <u>ге</u> 388*** | <u> </u> | <u>ГЕ</u> 37/*** |
| ιαλίζνι | (0557) | (0557) | (0734) | (0734) | (0774) |
| taxrev? | (.0557) /05*** | (.0557) /05*** | (.0734) /05*** | (.0734) /05*** | (.0774) 3000*** |
| | (0536) | (0536) | .405 | (0671) | (0703) |
| taxrev3 | 0001 | 0001 | 0001 | 0001 | 0002 |
| taxiev5 | (0014) | (0014) | (0033) | (0033) | (0032) |
| taxrev4 | - 402*** | - 402*** | - 402*** | - 402*** | - 3889*** |
| uniovi | (.0534) | (.0534) | (.067) | (.067) | (.0708) |
| 0bn dm | - 002 | - 002 | - 002 | - 002 | (.0700) |
| 0011.0111 | (0029) | (0029) | (0039) | (0039) | |
| 1.dm | (1002)) | () | (1000) | (1000) | 0063 |
| | | | | | (.0084) |
| pd | 0255*** | 0255*** | 0255 | 0255 | 0342* |
| L | (.0093) | (.0093) | (.0223) | (.0223) | (.0197) |
| 1bn.subregions#~m | × / | × / | × / | × / | 2569*** |
| U | | | | | (.0397) |
| 1bn.subregions#~m | | | | | 2307*** |
| U | | | | | (.0351) |
| 2.subregions#0b~m | | | | | 2457*** |
| 0 | | | | | (.0506) |
| 2.subregions#1.dm | | | | | 2335*** |
| | | | | | (.0528) |
| 4.subregions#0b~m | | | | | 1664*** |
| | | | | | (.0541) |
| 4.subregions#1.dm | | | | | 1459*** |
| | | | | | (.0556) |
| 1bn.d1#0bn.dm | | | | | 0186 |
| | | | | | (.0362) |
| 1bn.d1#1.dm | | | | | 0202 |
| | | | | | (.0326) |
| 1bn.d1#c.pd | | | | | .009 |
| | | | | | (.0324) |
| _cons | .6822*** | .6822*** | .4995* | .4995* | .6364*** |
| | (.0812) | (.0812) | (.2548) | (.2548) | (.2238) |
| /var(e.redrel) | | | | | .0001*** |
| | | | | | (0) |
| /var(redrel[countr~) | | | | | .007*** |
| | | | | | (.0018) |
| Observations | 1097 | 1097 | 1097 | 1097 | 1097 |
| Pseudo R ² | .Z | .Z | .Z | .Z | .Z |
| ECONOMY | YES | YES | YES | YES | YES |
| COUNTRY | YES | YES | YES | YES | YES |
| YEAR | YES | YES | YES | YES | YES |

Robust standard errors are in parentheses

*** *p*<.01, ** *p*<.05, * *p*<.1

| | (1) | (2) | (3) | (4) | (5) |
|-----------------------|----------|-----------|----------|----------|----------|
| | OLS | LSDV | FE | FE | FE |
| expend1 | .0204* | .0204* | .0204 | .0204 | .0287** |
| 1 | (.0124) | (.0124) | (.0176) | (.0176) | (.0135) |
| expend2 | .0395*** | .0395*** | .0395*** | .0395*** | .0427*** |
| L | (.0104) | (.0104) | (.0128) | (.0128) | (.0103) |
| expend3 | 0033 | 0033 | 0033 | 0033 | 0033 |
| | (.0027) | (.0027) | (.0043) | (.0043) | (.0042) |
| expend4 | 0384*** | 0384*** | 0384** | 0384** | 0451*** |
| L . | (.0108) | (.0108) | (.0156) | (.0156) | (.0114) |
| 0bn.dm | 0076** | 0076** | 0076* | 0076* | |
| | (.0037) | (.0037) | (.0042) | (.0042) | |
| 1.dm | | | | | 0209** |
| | | | | | (.0084) |
| pd | .0212 | .0212 | .0212 | .0212 | .069** |
| | (.0144) | (.0144) | (.0189) | (.0189) | (.0316) |
| 1bn.subregions#~m | | | | | 1034*** |
| - | | | | | (.0182) |
| 1bn.subregions#~m | | | | | 0963*** |
| | | | | | (.0156) |
| 2.subregions#0b~m | | | | | 0971*** |
| | | | | | (.021) |
| 2.subregions#1.dm | | | | | 1003*** |
| | | | | | (.0229) |
| 4.subregions#0b~m | | | | | 1001*** |
| | | | | | (.022) |
| 4.subregions#1.dm | | | | | 0797*** |
| | | | | | (.0246) |
| 1bn.d1#0bn.dm | | | | | .0198 |
| | | | | | (.0284) |
| 1bn.d1#1.dm | | | | | .0429 |
| | | | | | (.0315) |
| 1bn.d1#c.pd | | | | | 0729** |
| | | | | | (.0343) |
| 2.d1#c.pd | | | | | |
| | 40554 | | | | 1000 |
| _cons | .4855*** | .4855*** | .3766** | .3766** | .4089*** |
| 1 1 1 1 | (.062) | (.062) | (.1461) | (.1461) | (.126) |
| /var(e.redabs) | | | | | .0001** |
| | | | | | (.0001) |
| /var(redabs[countr~) | | | | | .0018*** |
| 01 | 1105 | 1105 | 1105 | 1125 | (.0004) |
| Observations | 1125 | 1125 | 1125 | 1125 | 1125 |
| rseudo K ² | .Z | .Z VES | .Z | .Z | .Z |
| ECUNUM Ý COUNTRY | I ES | YES | YES | I ES | Y ES |
| UUUNIKY VEAD | I ES | YES | YES | 1 ES | Y ES |
| ILAK | YES | YES | Y ES | YES | YES |

Robust standard errors are in parentheses *** p < .01, ** p < .05, * p < .1

Table A9. Results Regression: Relative Redistribution and Expenditure Decentralization.

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| | (1) | (2) I SDV | (3) FF | (4) FE | (5) FE |
|-----------------------|---------|--------------|-----------------------|---------------|---------------|
| expend1 | 0704*** | 070/*** | <u>ге</u> 070//*** | ге 070/*** | ге 0676*** |
| CAPUILLI | (0129) | (0129) | (0219) | (0219) | (0218) |
| expend? | 0775*** | 0775*** | 0775*** | 0775*** | 0752*** |
| expend2 | (0107) | (0107) | (0131) | (0131) | (0136) |
| expend3 | 0017 | 0017 | 0017 | 0017 | 0012 |
| enpende | (.0023) | (.0023) | (.0055) | (.0055) | (.0055) |
| expend4 | 083*** | 083*** | 083*** | 083*** | 0833*** |
| | (.0113) | (.0113) | (.0153) | (.0153) | (.0157) |
| 0bn.dm | 0029 | 0029 | 0029 | 0029 | |
| | (.003) | (.003) | (.0041) | (.0041) | |
| 1.dm | | | | · · · | 0042 |
| | | | | | (.0085) |
| pd | 0253*** | 0253*** | 0253 | 0253 | 0299 |
| | (.0095) | (.0095) | (.0227) | (.0227) | (.0189) |
| 1bn.subregions#~m | | | | | 2589*** |
| | | | | | (.0379) |
| 1bn.subregions#~m | | | | | 231*** |
| | | | | | (.0339) |
| 2.subregions#0b~m | | | | | 2481*** |
| | | | | | (.0485) |
| 2.subregions#1.dm | | | | | 2347*** |
| | | | | | (.0509) |
| 4.subregions#0b~m | | | | | 17*** |
| | | | | | (.0524) |
| 4.subregions#1.dm | | | | | 147/4*** |
| 41 14 101 1 | | | | | (.0538) |
| 1bn.d1#0bn.dm | | | | | 0144 |
| 11 11//1 1 | | | | | (.0361) |
| 1bn.d1#1.dm | | | | | 0186 |
| 1ha d1#a ad | | | | | (.0326) |
| Ton.a1#c.pa | | | | | .0024 |
| 0000 | 6600*** | 6600*** | 1783* | 1792* | (.0313) |
| | (0707) | (0707) | (2401) | (2401) | (2264) |
| /var(e redrel) | (.0777) | (.0777) | (.2+71) | (.2471) | (.2204) |
| | | | | | (0) |
| /var(redrel[countr~) | | | | | 0071*** |
| | | | | | (0018) |
| Observations | 1097 | 1097 | 1097 | 1097 | 1097 |
| Pseudo \mathbb{R}^2 | .7. | .7 | .7. | .7 | .7. |
| ECONOMY | YES | YES | YES | YES | YES |
| COUNTRY | YES | YES | YES | YES | YES |
| YEAR | YES | YES | YES | YES | YES |

Robust standard errors are in parentheses *** p<.01, ** p<.05, * p<.1

Table A10. Results Regression: Absolute Redistribution and Revenue Decentralization.

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| | (1) OLS | (2) LSDV | (3) FE | (4) FE | (5) FE |
|-----------------------|------------|-------------|--------------------|--------------------|-------------------|
| rev1 | .3715*** | .3715*** | .3715*** | .3715*** | .3588*** |
| | (.0535) | (.0535) | (.0758) | (.0758) | (.0775) |
| rev2 | .3933*** | .3933*** | .3933*** | .3933*** | .3782*** |
| | (.0506) | (.0506) | (.0652) | (.0652) | (.0662) |
| rev3 | 002 | 002 | 002 | 002 | 0017 |
| | (.0019) | (.0019) | (.0042) | (.0042) | (.0041) |
| rev4 | 3946*** | 3946*** | 3946*** | 3946*** | 3826*** |
| | (.0502) | (.0502) | (.0638) | (.0638) | (.0657) |
| 0bn.dm | 0026 | 0026 | 0026 | 0026 | |
| 1 1 | (.0029) | (.0029) | (.0039) | (.0039) | 0059 |
| 1.dm | | | | | 0058 |
| od | 0256*** | 0256*** | 0256 | 0256 | (.008) |
| pa | (0093) | (0093) | (0217) | (0217) | (0194) |
| ledon | - 0552** | - 0552** | - 0552 | - 0552 | - 0759 |
| isupp | (.0249) | (.0249) | (.0746) | (.0746) | (.0683) |
| lødop2 | .0034** | .0034** | .0034 | .0034 | .0049 |
| 011 | (.0016) | (.0016) | (.0049) | (.0049) | (.0045) |
| demcgv | 0005 | 0005 | 0005 | 0005 | 0004 |
| Ŭ | (.0017) | (.0017) | (.0033) | (.0033) | (.0033) |
| tradewb | .0078** | .0078** | .0078 | .0078 | .0091 |
| | (.0037) | (.0037) | (.0062) | (.0062) | (.006) |
| fdishare | .0021*** | .0021*** | .0021** | .0021** | .0025** |
| | (.0008) | (.0008) | (.001) | (.001) | (.001) |
| employshare | .0803*** | .0803*** | .0803* | .0803* | .0945** |
| | (.019) | (.019) | (.0445) | (.0445) | (.0419) |
| ferintishare | (018) | (018) | (0307) | (0307) | (0469) |
| unemo? | 0987*** | 0987*** | (.0397) (0987** | (.0397) ()087** | 1085*** |
| unemp2 | (0233) | (0233) | (0417) | (0417) | (042) |
| urbpopshar | 0761*** | 0761*** | 0761 | 0761 | 0488 |
| 1 1 | (.0213) | (.0213) | (.0622) | (.0622) | (.0591) |
| 1bn.subregions#~m | | . , | | . , | 2579*** |
| | | | | | (.0383) |
| 1bn.subregions#~m | | | | | 2327*** |
| | | | | | (.0341) |
| 2.subregions#0b~m | | | | | 2469*** |
| 2 1 . #1 1 | | | | | (.0488) |
| 2.subregions#1.dm | | | | | 2348*** (051) |
| 3.subregions#0b~m | | | | | (.031) |
| | | | | | |
| 3.subregions#1.dm | | | | | |
| | | | | | |
| 4.subregions#0b~m | | | | | 167*** |
| 4 1 [·] #1 1 | | | | | (.0521) |
| 4.subregions#1.dm | | | | | 1404*** (0524) |
| 1bn d1#0bn dm | | | | | (.0334) |
| 1011.01770011.0111 | | | | | (.0358) |
| 1bn.d1#1.dm | | | | | 0181 |
| | | | | | (.0326) |
| 2.d1#0bn.dm | | | | | . , |
| a 1. //. 1 | | | | | |
| 2.d1#1.dm | | | | | |

A11. Results Regression: Relative Redistribution and Revenue Decentralization.

| | (1) | (2) | (3) | (4) |
|----------------------|-----------------------|----------|----------|----------|
| | OLS | LSDV | FE | FE |
| rev1 | .3715*** | .3715*** | .3715*** | .3715*** |
| | (.0535) | (.0535) | (.0758) | (.0758) |
| rev2 | .3933*** | .3933*** | .3933*** | .3933*** |
| | (.0506) | (.0506) | (.0652) | (.0652) |
| rev3 | 002 | 002 | 002 | 002 |
| | (.0019) | (.0019) | (.0042) | (.0042) |
| rev4 | 3946*** | 3946*** | 3946*** | 3946*** |
| | (.0502) | (.0502) | (.0638) | (.0638) |
| 0bn.dm | 0026 | 0026 | 0026 | 0026 |
| | (.0029) | (.0029) | (.0039) | (.0039) |
| 1.dm | | | | |
| | | | | |
| pd | 0256*** | 0256*** | 0256 | 0256 |
| | (.0093) | (.0093) | (.0217) | (.0217) |
| _cons | .6511*** | .6511*** | .4676* | .4676* |
| | (.0812) | (.0812) | (.2475) | (.2475) |
| Observations | 1097 | 1097 | 1097 | 1097 |
| R-squared | .9948 | .9948 | .1344 | .1344 |
| ECONOMY | YES | YES | YES | YES |
| COUNTRY | YES | YES | YES | YES |
| YEAR | YES | YES | YES | YES |
| Robust standard erro | ors are in parenthese | 25 | 1 | |
| *** n<.01. ** n<.05 | . * n<.1 | | | |